

Message Text

LIMITED OFFICIAL USE

PAGE 01 BRASIL 07630 01 OF 02 021937Z

64

ACTION IO-10

INFO OCT-01 ARA-06 EUR-12 EA-07 NEA-10 ISO-00 EB-07 COME-00

TRSE-00 CIEP-01 OMB-01 TAR-01 STR-04 SSO-00 NSCE-00

USIE-00 INRE-00 CIAE-00 DODE-00 PM-04 H-02 INR-07

L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 IOE-00

/100 W

----- 061073

O R 021820Z SEP 75

FM AMEMBASSY BRASILIA

TO SECSTATE WASHDC IMMEDIATE 1261

INFO AMEMBASSY BUENOS AIRES

AMEMBASSY CARACAS

AMEMBASSY LIMA

AMEMBASSY MEXICO CITY

AMEMBASSY TOKYO

USMISSION USUN

USMISSION OECD PARIS

USMISSION EC BRUSSELS

USMISSION GENEVA

KDDEL MTN GENEVA

AMEMBASSY ALGIERS

AMEMBASSY TEHRAN

AMEMBASSY JIDDA

AMCONSUL RIO DE JANEIRO

AMCONSUL SAO PAULO

AMEMBASSY ASUNCION

AMEMBASSY MONTEVIDEO

LIMITED OFFICIAL USE SECTION 1 OF 2 BRASILIA 7630

DEPARTMENT PASS SECRETARY

E.O.11652: N/A

TAGS: PFOR, UNGA, BR

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 BRASIL 07630 01 OF 02 021937Z

SUBJECT: SECVISIT: SILVEIRA'S SPEECH TO 7TH UNGA SPECIAL SESSION:

SOME FIRST REFLECTIONS

REF: USUN 3859 (NOTEL)

1. SUMMARY: GEISEL ADMINISTRATION AND BRAZILIAN PRESS CONSIDER FOREIGN MINISTER SILVEIRA'S SPEECH TO 7TH SPECIAL SESSION A MAJOR BRAZILIAN INITIATIVE DESIGNED A) TO ACHIEVE A COMMON DEMONSTRATOR AMONG THE VARIOUS LDC POSITIONS, AND B) TO BREAK THROUGH THE MULTIPLICITY OF INTERNATIONAL FORA WHICH, IN GOB'S VIEW, IMPEDE THE EFFECTIVE ADDRESS OF LEGITIMATE LDC DEMANDS. SILVEIRA SPEECH REPRESENTS SIGNIFICANT CHANGE IN LOW-PROFILE POSTURE USUALLY ADOPTED BY BRAZIL IN INTERNATIONAL MEETINGS, BUT WHETHER THIS CHANGE IS TEMPORARY OR PERMANENT REMAINS TO BE SEEN. PROPOSAL -- AND PARTICULARLY TONE OF ITS PRESENTATION -- IS INTENDED, IN EMBASSY'S VIEW, TO RECONCILE COMPETING BRAZILIAN INTERESTS -- PRESENTING BRAZIL AS A MODERATE, RESPONSIBLE LDC WHICH WHILE FULLY SUPPORTING THIRD WORLD DEMANDS, TRIES TO DO SO IN A CONSTRUCTIVE AND REASONABLE MANNER. DESPITE TONE OF REASONABLENESS, HOWEVER, IT SEEMS CLEAR THAT BRAZILIAN PROPOSAL, SHOULD IT GAIN MOMENTUM AND GENERAL ACCEPTANCE, WOULD JEOPARDIZE US INITIATIVES, SUCH AS CONSUMER PRODUCER DIALOGUE. IN VIEW OF IMPORTANCE ATTACHED BY GEISEL ADMINISTRATION TO THIS INITIATIVE, EMBASSY -- NOTWITHSTANDING THE PROBLEMS BRAZILIAN PROPOSALS PRESENT FOR US APPROACH -- RECOMMENDS THAT US AVOID OUTRIGHT OPPOSITION OR A BROADLY NEGATIVE REACTION, WHICH WOULD BE SEVERELY RESENTED BY THE GOB. WITHOUT COMMITTING ITSELF ON SUBSTANCE, AND WHILE SEEKING THROUGH APPROPRIATE DIPLOMATIC AND PARLIAMENTARY MOVES TO BLOCK ITS ACCEPTANCE, US SHOULD MAINTAIN A POSITIVE TONE TOWARD THE BRAZILIAN INITIATIVE AS ONE AMONG MANY IDEAS BEFORE THE SEVENTH SPECIAL SESSION. END SUMMARY.

2. BRAZILIAN PRESS THIS WEEKEND GAVE FRONT PAGE BUILD-UP TO FOREIGN MINISTER'S SEPTEMBER 1 ADDRESS TO UNGA SEVENTH SPECIAL SESSION. JORNAL DE BRASILIA, IN LEAD ARTICLE ON SUNDAY, AUGUST 31, REFERS LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 BRASIL 07630 01 OF 02 021937Z

TO THE SPEECH AS "A MOST DRAMATIC AND WELLPREPARED INITIATIVE TO AWAKEN WORLD PUBLIC OPINION TO A BRAZILIAN INITIATIVE IN THE AREA OF POLITICAL ECONOMY. PAPER NOTES THAT SILVEIRA HAD REPORTEDLY WRITTEN IT PERSONALLY AND THAT THE SPEECH HAD PRESIDENT GEISEL'S APPROVAL. ITS ARTICLE PRESENTS THE SPEECH AS THE CULMINATION IN THE LONG SERIES OF PROPOSALS MADE BY THE THIRD WORLD TO CREATE A NEW INTERNATIONAL ECONOMIC ORDER.

JORNAL DO BRASIL, IN ITS SEPTEMBER 1 ISSUE, DESCRIBES THE SPEECH AS SEARCHING FOR A COMMON DEMONINATOR AMONG THE CLAIMS AND POSITIONS OF THE DEVELOPING COUNTRIES, TO FORESTALL THAT THESE DEMANDS BE DILUTED BY COMPETING INTERESTS OR BE LOST IN THE MULTIPLICITY OF FORA IN WHICH THEY ARE BEING DEBATED WITH THE INDUSTRIALIZED COUNTRIES. THE TWO CENTRAL IDEAS OF THE SPEECH, THE PAPER SAYS, ARE TO UNIFY AND CONCENTRATE THE DEMANDS OF THE THIRD WORLD IN ORDER TO OBTAIN EFFECTIVE RESULTS MORE QUICKLY THROUGH GENERAL NEGOTIATIONS WITH THE INDUSTRIAL BLOC -- IDEAS WHICH ARE ENCOUNTERING SOME OPPOSITION FROM COUNTRIES STILL OVERLY CONCERNED WITH THEIR OWN SPECIAL ECONOMIC AND COMMERCIAL INTERESTS OR WHICH PROMOTE THE PROLIFERATION OF DEBATE ON DIFFERENT LEVELS AND IN DIFFERENT FORA. SUNDAY EDITION OF O ESTADO DE SAO PAULO, AUGUST 31, IN A FRONT PAGE ARTICLE, CHARACTERIZES SPEECH AS A STATEMENT WHICH IS EXPECTED TO HAVE CONSIDERABLE IMPACT, AND WHICH WILL REITERATE BRAZIL'S POSITION THAT THERE IS URGENT NEED FOR A REFORM OF THE INTERNATIONAL ECONOMIC ORDER. THE PAPER ALSO NOTED SILVEIRA'S RECENT AFFIRMATIONS IN BRASILIA THAT IT WAS AN ERROR TO THINK THAT WORLD PEACE AND POLITICAL SECURITY CAN BE OBTAINED THROUGH THE STRATIFICATION OF AN EQUILIBRIUM OF POWER ATTAINED FOR THE BENEFIT OF A FEW COUNTRIES WITHOUT TAKING INTO ACCOUNT THE ASPIRATIONS OF THE MAJORITY.

3. IN EMBASSY'S VIEW, THESE PRESS COMMENTS ARE A GOOD SUMMARY OF SOME OF THE BRAZILIAN MOTIVES AND OBJECTIVES UNDERLYING THE SILVEIRA SPEECH. IN ESSENCE, THE SPEECH IS OF PARTICULAR SIGNIFICANCE IN THREE RESPECTS: LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 04 BRASIL 07630 01 OF 02 021937Z

(A) IT WOULD CREATE A MORE AUSPICIOUS SETTING FOR THE MORE RADICAL AND FAR-REACHING LDC DEMANDS: CONTRACTUALLY BINDING GUIDELINES AND INSTRUCTIONS WOULD BE ISSUED TO OTHER NEGOTIATING FORA BY A POLITICAL BODY DOMINATED BY THE LDC'S. DESPITE ITS TONE OF REASONABLENESS AND EMPHASIS ON NON-CONFRONTATION, THE PROPOSAL THUS AIMS AT RESHAPING THE POLITICAL AND INSTITUTIONAL ENVIRONMENT, IN WHICH DC-LDC DIFFERENCES ARE NOW NEGOTIATED -- AND AT CUTTING THROUGH THE MANY INSTITUTIONAL BAFFLES IMPEDING THE ASSERTION OF THE MORE SWEEPING OF THESE DEMANDS. (B) IT MEETS THE VARIOUS POLITICAL REQUIREMENTS CONFRONTING THE GOB IN AN INITIATIVE OF THIS KIND -- BRAZIL, STANDING FORTH AS A RESPONSIBLE LDC, SUPPORTING THIRD WORLD DEMANDS BUT SEEKING TO BRIDGE DC-LDC DIFFERENCES, ADVANCING APPARENTLY CONSTRUCTIVE,

RELATIVELY MODERATE PROPOSALS TO THOSE ENDS.

NOTE BY OCT: NOT PASSED SECRETARY'S PARTY.

LIMITED OFFICIAL USE

NNN

LIMITED OFFICIAL USE

PAGE 01 BRASIL 07630 02 OF 02 022014Z

64

ACTION IO-10

INFO OCT-01 ARA-06 EUR-12 EA-07 NEA-10 ISO-00 EB-07 COME-00

TRSE-00 CIEP-01 OMB-01 TAR-01 STR-04 SSO-00 NSCE-00

USIE-00 INRE-00 CIAE-00 DODE-00 PM-04 H-02 INR-07

L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 IOE-00

/100 W

----- 061766

O R 021820Z SEP 75

FM AMEMBASSY BRASILIA

TO SECSTATE WASHDC IMMEDIATE 1262

INFO AMEMBASSY BUENOS AIRES

AMEMBASSY CARACAS

AMEMBASSY LIMA

AMEMBASSY MEXICO CITY

AMEMBASSY TOKYO

USMISSION USUN

USMISSION OECD PARIS

USMISSION EC BRUSSELS

USMISSION GENEVA

USDEL MTN GENEVA

AMEMBASSY ALGIERS

AMEMBASSY TEHRAN

AMEMBASSY JIDDA

AMCONSUL RIO DE JANEIRO

AMCONSUL SAO PAULO

AMEMBASSY ASUNCION

AMEMBASSY MONTEVIDEO

LIMITED OFFICIAL USE SECTION 2 OF 2 BRASILIA 7630

DEPARTMENT PASS SECRETARY

(C) IT REPRESENTS AN APPARENT SHIFT IN BRAZILIAN
POLICY AT INTERNATIONAL MEETINGS-- WHETHER TEMPORARY
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 BRASIL 07630 02 OF 02 022014Z

OR PERMANENT REMAINS TO BE SEEN. IN CONTRAST WITH
THE LOW PROFILE WHICH BRAZIL HAS BEEN MAINTAINING IN
CONVERSATIONAL INTERNATIONAL MEETINGS CONCERNED WITH
DC-LDC RELATIONS, THE GOB THIS TIME HAS TAKEN FULL
ADVANTAGE OF ITS TRADITIONAL POSITION ON THE SPEAKERS'
LIST. WHILE THERE HAD BEEN SOME HINTS OF A CHANGE IN
POSTURE (BRASILIA'S 6311), THE EXTENT OF THE CHANGE WAS UNEXPECTED.
IT REMAINS UNCERTAIN AT THIS TIME WHETHER THIS NEW
INITIATIVE REPRESENTS A ONE TIME EFFORT - BECAUSE
OF THE NEED TO AFFIRM BRAZIL'S LDC CREDENTIALS IN THE
7TH SS -- OR MARKS THE BEGINNING OF A MORE ACTIVIST
STANCE IN INTERNATIONAL MEETINGS AND, INDEED,
THE CONDUCT OF BRAZIL'S FOREIGN RELATIONS. (WHILE
PROBABLY A COINCIDENCE, IT IS WORTH NOTING
THAT THIS PAST WEEK THE PRESIDENTIAL PALACE ALSO
ANNOUNCED PRESIDENT GEISEL PLANS TO MAKE A
GLOBE-GIRDLING TOUR IN EARLY 1976 WHICH WILL COMBINE
STATE VISITS TO JAPAN AND FRANCE.)

4. IN ADVANCING THESE PROPOSALS, BRAZIL CONSCIOUSLY
DECIDED TO RUN SOME RISKS -- TO IRRITATE
THE INDUSTRIAL COUNTRIES AND THE CONSERVATIVE INTERNATIONAL
FINANCIAL AND INVESTMENT COMMUNITY
ON WHICH IT REMAINS SO HEAVILY DEPENDENT GIVEN ITS
PROGRESSIVELY WEAKER BALANCE OF PAYMENTS SITUATION:
AND, MORE SIGNIFICANTLY, THE NON-ALIGNED MANY OF WHICH WILL
FIND THE BRAZILIAN PROPOSALS TOO LIMITED AND TECHNICAL
AND THE TONE OF THE BRAZILIAN PRESENTATION TOO MODERATE.
(IN ITS EDITION ON AUGUST 31, O ESTADO REPORTS THAT
BRAZIL TOOK PRELIMINARY SOUNDINGS AT THE NON-ALIGNED
CONFERENCE IN LIMA AND THAT THE RECEPTION OF THE
PROPOSALS WAS NOT VERY FAVORABLE: NON-ALIGNED REACTION WAS
THAT THIS TYPE OF PROPOSAL WAS MORE APPROPRIATE FOR A
TECHNICAL FORUM SUCH AS THE GATT THAN A POLITICAL
FORUM LIKE THE UNGA.) SILVEIRA AND HIS ADVISERS
PROBABLY RECOGNIZED THIS BUT HOPE THAT THEIR PROPOSAL
MIGHT EMERGE AT THE SPECIAL SESSION AS A COMPROMISE FORMULA FROM
AN EXPECTED DC-LDC IMPASSE.

5. BRAZIL HAS MADE A PROPOSAL WHICH COULD RAISE BASIC PROBLEMS FOR
OUR POLICY ON DC-LDC RELATIONS:
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 BRASIL 07630 02 OF 02 022014Z

(A) THE PROPOSAL IS NOT IN FACT A VIABLE ONE: A HIGHLY POLITICIZED BODY, DOMINATED BY THE RADICAL LDC'S, SET UP AND ORGANIZED BY THE UNGA, WOULD NOT BE A PROPITIOUS FORUM OFOR THE KIND OF MODERATE, REASONED DEBATE ADVOCATED BY SILVEIRA TO RECONCILE THE INTERESTS OF THE TWO GROUPS.

(B) EVEN IF THE DC'S WERE TO ACCEPT THE CONCEPT OF LEGALLY BINDING COMMITMENTS, IT IS DIFFICULT TO VISUALIZE A NEGOTIATING PROCESS WHICH WOULD YIELD REASONABLY PRECISE, OPERATIONALLY MEANINGFUL NORMS, RATHER THAN BORAD DECLARATORY STATEMENTS, WITHOUT REQUIRING NEGOTIATION OF MANY OF THE QUESTIONS DEALT WITH IN THE GATT AND SIMILAR FORA.

(C) THE PROPOSAL WOULD MOST LIKELY PREEMPT THE WORK OF THE GROUP OF 27 AND THE COMMISSION, BOTH ON SUBSTANCE AND POLITICALLY, MAKING IT DIFFICULT FOR THE PRESPECTIVE LDC MEMBERS TO PARTICIPATE. RECOMMENDATION: NOTWITHSTANDING THESE PROBLEMS FOR US POLICY, EMBASSY STRONGLY RECOMMENDS THAT THE US AVOID OUTRIGHT OPPOSITION OR A BROADLY NEGATIVE REACTION TO THE BRAZILIAN INITIATIVE AND THAT OUR RESPONSE BE POSITIVE IN TONE BUT NON- COMMITTAL ON SUBSTANCE. INOUR VIEW, THE US SHOULD SAY THAT THE BRAZILIAN PROPOSAL IS ONE AMONG MANY IDEAS BEFORE THE CONFERENCE, THAT IT MERITS FULL AND CAREFUL EXAMINATION AT THIS CURRENT SESSION, THAT IT, OF COURSE, RAISES A NUMBER OF PROBLEMS, INCLUDING THE PROPOSED FORUM, BUT THAT WE WILL GIVE FURTHER STUDY BOTH TO ITS SUBSTANCE AND THE PROPOSED PARLIAMENTARY PROCEDURE. OUR RECOMMENDATION IS BASED ON THE FOLLOWING CONSIDERATIONS:

(A) BRAZIL, AND THE GEISEL ADMINISTRATION, ATTACHES VERY GREAT IMPORTANCE TO THE PROPOSAL:

(B) ANYBROAD ATTACK -- AS AGAINST PARLIAMENTARY MOVES IN THEUNGA TO BLOCK ITS ACCEPTANCE BY THE DC'S -- WOULD BE SEVERELY RESENTED, AND HELP TO LEGITIMIZE THE PROPOSAL IN THE EYES OF THE NON-ALIGNED.

(C) OPEN OPPOSITION AND HOSTILITY BY THE US WOULD DAMAGE US RELATIONS WITH THE GEISEL ADMINISTRATION, PREJUDICING FURTHER THE DIALOGUE THAT THE USG HAS BEEN SEEKING TO FOSTER.

CRIMMINS

LIMITED OFFICIAL USE

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: LESS DEVELOPED COUNTRIES, PRESS COMMENTS, SPEECHES, FOREIGN POLICY POSITION
Control Number: n/a
Copy: SINGLE
Draft Date: 02 SEP 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: CunninFX
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975BRASIL07630
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Film Number: D750302-0941
From: BRASILIA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19750990/aaaadbqb.tel
Line Count: 317
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION IO
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 6
Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: 75 USUN NEW YORK 3859
Review Action: RELEASED, APPROVED
Review Authority: CunninFX
Review Comment: n/a
Review Content Flags:
Review Date: 21 APR 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <21 APR 2003 by BoyleJA>; APPROVED <07 NOV 2003 by CunninFX>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
06 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: SECVISIT: SILVEIRA'S SPEECH TO 7TH UNGA SPECIAL SESSION: SOME FIRST REFLECTIONS
TAGS: PFOR, BR, UNGA, (AZEREDO DA SILVEIRA, ANTONIO F)
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006